

Message Text

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ACTION ACDA-10

INFO OCT-01 ISO-00 CIAE-00 NSAE-00 NSCE-00 SSO-00
USIE-00 INRE-00 ERDA-05 EUR-12 H-01 INR-07 IO-13
L-03 OIC-02 OMB-01 PA-01 PM-04 PRS-01 SP-02
SS-15 TRSE-00 NSC-05 NRC-05 ERDE-00 ACDE-00 /088 W
-----061120Z 081534 /15

O 061059Z JUN 77
FM USMISSION NATO
TO SECSTATE WASHDC IMMEDIATE 4027
SECDEF WASHDC IMMEDIATE
INFO USDEL MBFR VIENNA IMMEDIATE
AMEMBASSY BONN IMMEDIATE
AMEMBASSY LONDON
USNMR SHAPE BE
USCINCEUR VAIHINGEN GER

S E C R E T SECTION 01 OF 02 NATO 04794

E.O.11652: GDS
TAGS: PARM, NATO
SUBJECT: MBFR: DATA DISAGGREGATION

REF: BONN 9444 (DTG 031707Z JUN 77)

1. FRG DELEGATION OFFICER CITRON INFORMS US THAT HE WILL
TABLE THE FRG PROPOSAL ON DATA DISAGGREGATION AT THE SPC
MEETING THE AFTERNOON OF JUNE 6. HE HAS GIVEN US A COPY
OF THE PAPER WHICH HE WILL TABLE.
2. WE TRANSMIT IN THIS MESSAGE THE FIRST EIGHT PARAGRAPHS
OF THE FRG PAPER. THESE PARAS MAKE SOME OF THE POINTS
WHICH RUTH MADE TO EMBASSY BONN, BUT WERE NON CONTAINED IN
THE TEXT WHICH RUTH GAVE EMBASSY BONN (PARA 11, REFTEL).
3. THE REMAINDER OF THE FRG TEXT TO BE TABLED IN SPC IS
THE PAPER REPORTED IN PARA 11, REFTEL. THE FRG DELEGA-
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TION'S TRANSLATION OF THE LATTER TEXT IS CONSISTENT WITH
EMBASSY BONN'S TRANSLATION EXCEPT ON THE INTRODUCTORY
PARAGRAPH ON AIR FORCES. THE TEXT WHICH THE FRG DELEGA-
TION WILL TABLE IN SPC STATES THAT THE WILLINGNESS TO PRO-
VIDE A BREAKDOWN FOR AIR FORCE PERSONNEL "COULD BE
ANNOUNCED," RATHER THAN "COULD BE HELD OUT AS A PROSPECT,"
AND THAT THE EAST SHOULD BE TOLD THAT THE BREAKDOWN OF AIR

FORCES "WILL BE UNDERTAKEN" AFTER CONCLUSION OF THE DISCUSSION ON GROUND FORCES. SINCE THE VERSION WHICH THE FRG DELEGATION WILL TABLE MAKES THE FRG POSITION ON THIS POINT SEEM SLIGHTLY MORE FORTHCOMING, WE ARE TRANSMITTING THIS PARA AT THE END OF THE MESSAGE. IN ADDITION, THE TEXT WHICH THE FRG DELEGATION WILL TABLE OMITS THE BRIEF REFERENCE IN THE BONN VERSION TO UNILATERAL PUBLICATION OF NATO DATA.

4. BEGIN TEXT OF FIRST PART OF FRG PAPER:

I. PRINCIPLES

THE ALLIES ARE GUIDED IN THE DATA DISCUSSION BY THE FOLLOWING PRINCIPLES:

1. AN INTRODUCTION OF GLOBAL NATIONAL FORCE FIGURES AND A DIFFERENTIATION ACCORDING TO NATIONAL TERRITORIES BY THE ALLIANCE MUST BE AVOIDED.
2. THE DATA DISCUSSION HAS THE SPECIFIC TASK OF CLARIFYING THE EXISTING DISCREPANCIES BETWEEN EASTERN AND WESTERN FIGURES AND SERVES THE PURPOSE OF AGREEING ON COUNTING CRITERIA AND COUNTING METHODS.
3. THE BREAKDOWN MUST BE MEANINGFUL FOR THE CLARIFICATION OF THE DATA BASIS. ON THE OTHER HAND, THE PURPOSE OF THE BREAKDOWN IS NOT TO GIVE THE OTHER SIDE A POSSIBILITY TO ARRIVE AT NATIONAL ELEMENTS INDIRECTLY, BY MEANS OF ADDITION. IT IS TRUE THAT THE OTHER SIDE CANNOT BE PREVENTED

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FROM ADDING UP FIGURES. HOWEVER, THE ALLIANCE MUST REJECT ANY ATTEMPT INDIRECTLY TO MAKE NATIONAL FIGURES A REFERENCE POINT OF THE NEGOTIATIONS BY MEANS OF ADDITION.

4. THE BREAKDOWN SHOULD BE NEUTRAL IN ITSELF, I.E. IT SHOULD NOT HAVE ANY PREJUDICIAL EFFECT. THE RISK OF PREJUDICE TO THE NEGOTIATION POSITION MUST BE KEPT LOW. IT SHOULD BE ADDITIONALLY LIMITED BY A DISCLAIMER.

II. DISCLAIMER

4.SIC THE CLARIFICATION OF THE PURPOSE OF THE DATA DISCUSSION AND OF THE FACT THAT IT DOES NOT PREJUDICE THE MUTUAL NEGOTIATING POSITIONS IS ALSO NECESSARY IF NATIONAL GLOBAL FIGURES ARE NOT INTRODUCED. THE CLARIFICATION COULD NOTE THE FOLLOWING FACTS:

-AS ALREADY AGREED BETWEEN WEST AND EAST, THE DISCUSSION OF DATA AND DEFINITIONS IS WITHOUT EFFECT ON THE

NEGOTIATING POSITION OF THE TWO SIDES;

-THE PRESENTATION OF FIGURES IS DONE SIMULTANEOUSLY ON BOTH SIDES;

-THE DETAILED FIGURES PRESENTED SERVE A SPECIFIC PURPOSE AND ARE VALID FOR A SPECIFIC PERIOD OF TIME. THEY CANNOT FORM THE BASIS FOR THE CALCULATIONS OF FUTURE REDUCTIONS OR LIMITATIONS.

5. THE WESTERN ALLIES MAKE IT CLEAR THAT THE PRESENTATION OF FIGURES DOES NOT CHANGE THE WESTERN POSITION AS IT HAS

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BEEN PUT FORWARD SINCE NOVEMBER 1973 AND THAT - APART FROM MBFR COMMITMENTS FOR THE UNITED STATES AND THE SOVIET UNION - THIS ESPECIALLY APPLIES TO THE REJECTION OF NATIONAL REDUCTION AND LIMITATION COMMITMENTS AND DOES NOT REPRESENT A WILLINGNESS ON THE PART OF THE WEST TO ACCEPT THE EASTERN PROPOSAL FOR REDUCTIONS BY UNITS.

III. ARGUMENTS IN CASE THAT THE EASTERN SIDE WISHES TO DISCUSS ADDED FIGURES FOR THE INDIVIDUAL DIRECT PARTICIPANTS

6. IF GARRISONS ARE MENTIONED AND IF THE MAJOR UNITS ARE

IDENTIFIED BY THEIR USUAL DESIGNATIONS, THERE IS A POSSIBILITY THAT THE OTHER SIDE MAY QUOTE NATIONAL FIGURES - ARRIVED AT BY MEANS OF ADDITION - FOR THE PERSONNEL ORGANIZED IN MAJOR UNITS. IF THIS SHOULD BE THE CASE, NATO MUST BE PREPARED FOR A DEFENSIVE REACTION. ANY ATTEMPT TO INTRODUCE NATIONAL FIGURES FOR THE PERSONNEL

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MENTIONED BY WAY OF ADDITION SHOULD BE REJECTED WITH THE FOLLOWING ARGUMENTS:

-THE DISCUSSION DOES NOT EXTEND TO NATIONAL FIGURES BUT ONLY TO THE CLARIFICATION OF THE DISCREPANCIES IN THE TOTAL FIGURES PRESENTED BY BOTH SIDES;

-WE ARE NOT PREPARED TO ACCEPT THE FIGURES ARRIVED AT BY WAY OF ADDITION AS PART OF THE DATA DISCUSSION;

-BOTH SIDES HAVE AGREED THAT THE DATA DISCUSSION DOES NOT PREJUDICE THE MUTUAL NEGOTIATING POSITIONS.

7. THE CLARIFICATION AGREED WITH THE EAST ON THE AIM AND ELEMENTS OF THE DATA DISCUSSION SHOULD NOT BE NULLIFIED BY AN ATTEMPT TO INTRODUCE INTO THE DATA DISCUSSION FIGURES WHICH HAVE BEEN INDIRECTLY ARRIVED AT BY ADDITION.

IV. MUTUAL PRESENTATION OF FIGURES FOR MAJOR UNITS

PROCEDURE

8. THE CONTINUATION OF THE DATA DISCUSSION IN VIENNA ON THE BASIS OF A WESTERN INITIATIVE FIRST OF ALL REQUIRES A FRAMEWORK PROPOSAL DESCRIBING THE MAIN ELEMENTS OF THE DATA DISCUSSION. THE EXAMINATION OF SUCH A PROPOSAL WOULD UNDOUBTEDLY TAKE SOME TIME ON THE EASTERN SIDE. THUS, NATO WOULD HAVE SUFFICIENT TIME TO FILL THIS PROPOSAL OUT WITH FIGURES. WE SUGGEST THAT THE ALLIANCE SHOULD FIRST OF ALL WORK OUT THIS FRAMEWORK PROPOSAL, WHILE THE MBFR WORKING GROUP COULD AT THE SAME TIME BE INSTRUCTED TO WORK OUT THE NECESSARY DETAILED FIGURES.

END TEXT.

5. FOR REMAINDER OF FRG PAPER, SEE PARA 11, REFTEL. THE

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VERSION OF THE PARA ON AIR FORCES WHICH THE FRG DELEGATION
WILL TABLE IS AS FOLLOWS:

6. BEGIN TEXT OF PARA ON AIR FORCES:

10. THE BREAKDOWN FOR THE AIR FORCES SHOULD NOT BE UNDER-
TAKEN UNTIL THE DISCUSSION OF GROUND FORCES HAS BEEN COM-
PLETED. THE WILLINGNESS TO PROVIDE A BREAKDOWN FOR AIR
FORCE PERSONNEL COULD BE ANNOUNCED. THIS BREAKDOWN SHOULD
BE IN LINE WITH THAT OF THE GROUND FORCES. IT SHOULD BE
TAKEN INTO ACCOUNT THAT THE WEST HAS PROPOSED TO ARRIVE AT
A COMBINED GROUND/AIR CEILING. IN PRESENTING OUR PROPOSAL
FOR THE DATA DISCUSSION, WE SHOULD POINT OUT THAT THE
BREAKDOWN INCLUDING AIR FORCES WILL BE UNDERTAKEN AFTER
THE CONCLUSION OF THE DISCUSSION ON GROUND FORCES.

END TEXT. BENNETT

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